







European Union European Regional Development Fund

# BASQUE COUNTRY CLUSTER POLICY Monitoring & EVALUATION

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# Why to Evaluate Cluster Policy



- Managing for Sustainable, Longer-term, Wider Impact Public Policy Interventions
- Reasons for Monitoring & Evaluation (M&E) of Cluster Policy:
  - 1) Accountability, Good Governance, & Transparency; Building Legitimacy & Relevance
    - ✓ Optimally Allocating Scarce Public Resources to Maximize their Impact.
    - ✓ M&E understood as a Tool for Management & an institutional Responsibility
  - 1) Learning for Action & Continuous Improvement.
    - ✓ **M&E Feedback & Insight** on Implementation & Results used to:
      - > Adjust & Re-design Programmes and Interventions.
      - Re-focus Funds & Activities: more Effective & Efficient



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**Continuous Improvement** 

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- ✓ Findings Systematically **Communicated** to & **Discussed** with Key Stakeholders

**Turning Knowledge Into Action** 

## **Basque Cluster Policy Evaluation**



WHAT	Who	When		
Cluster Policy & Cluster Portfolio Analysis	<text><text><list-item><list-item></list-item></list-item></text></text>	Formal Revisions in 2000, 2008 & 2013		
	<ul> <li>ORKESTRA Basque Institute of Competitiveness</li> <li>Several Reports:         <ul> <li>"Cluster Associations in the Basque Country: Performance &amp; Challenges"</li> <li>"Evaluation of Cluster Policies: The Case of the Basque Country"</li> <li>"El Enfoque Participativo en la Evaluación de Políticas de Impulso a la Colaboración.</li> </ul> </li> <li>Some important findings:         <ul> <li>The companies member of the cluster organization present higher performance that those outside, regardless of size &amp; activity (But: Attribution Problem)</li> <li>There is a challenge of further participation of smaller companies and those belonging to complementary parts of the VC.</li> </ul> </li> </ul>			

## **Basque Cluster Policy Evaluation**



WHAT	Who					
Cluster Association's <b>Proposal</b>	<b>SPRI</b> (Implementing Agency), engaging Cluster Liaison Officers + <b>Basque Gov.</b> <b>DDEI</b> (Managing Authority) in Commission.					
	<b>Cluster Association's Action Plan,</b> Including <b>Strategic Plan</b> , Budget, Staff, Composition, Participation, Relevance is <b>assessed</b> every year:					
	Grant is awarded according to Objective parametres:					
	<ul> <li>Eligibility Criteria: (at Least:)</li> <li>Critical Mass Turnover &gt; 1% Basque GDP</li> <li>SMEs Composition &gt; 60%</li> <li>VC of a market or segment</li> <li>Territory Scope (Basque Country)</li> <li>Strategic Areas (Strategy, Technology R&amp;D+i, &amp; Internationalisation)</li> </ul>					
	Action Prioritisation• Action Alignment to the Strategic Plan • Funding Adequacy & Sustainability • Participation • Cluster's Resource allocation					
	Funding Level• Number of Members (fee paying members, SMEs) • Membership Fees' income • Financial contribution to Actions by Member Participants 					
When	<ul> <li>Ex-Ante: 1<sup>st</sup> Quarter of the Year</li> <li>Ex-Post: 1<sup>st</sup> Quarter Following Year (Execution)</li> </ul>					

# "The Voice of the User"



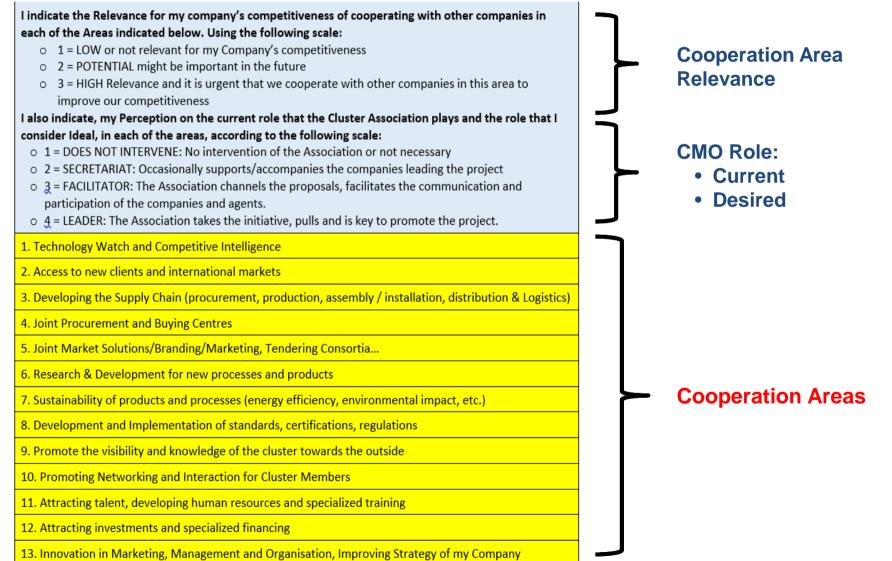
- 2017: An Evaluation **Pilot Project** in the **Basque Country**
- Based on a survey with Cluster Associations' Member companies.
- Designed & Agreed with participating Cluster Associations
- Asking Member Companies about:
  - Their Perception on Current services & added value delivered by the associations
  - Their own Expectations & Interests regarding cluster associations' further services & activities.
  - Overall Policy impact on their own competitiveness.

Goal: to deploy a **systematic and internationally comparative** evaluation and benchmarking tool, an open source process fed by different inputs like CLUSTERS3 Project and participation in TCI-Network Evaluation Working Group.

## "The Voice of the User" Structure Detail.



# Part 2. Assessing Cluster Role & Cooperation Areas Relevance to Improve my Company's Competitiveness.





### "The Voice of the User" Survey Data Exploitation

		TOTAL		ASSOC 1	
Cooperation Area	Relevance for My Company	Current Role of Cluster Association	Ideal Role of Cluster Association	Current Role of Cluster Assoc.	Ideal Role of Cluster Assoc.
	1= Low	9	9	3	3
	1= No Intervention	2	2	1	1
	2= Secretary	4	3	1	1
	3= Facilitator	2	3		
	4= Leader	1	1	1	1
. Technology Watch	2= Potential	38	38	14	14
& Competitive	1= No Intervention	1			
ntelligence	2= Secretary	11	5	4	1
Technologies,	3= Facilitator	20	25	8	10
Proceses, Products, Services & Markets	4= Leader	6	8	2	3
Services & Markets)	3= High	60	60	19	19
	1= No Intervention	4	1	2	1
	2= Secretary	7	3	3	2
	3= Facilitator	34	33	9	8
	4= Leader	15	23	5	8
	Empty	53	53	16	16
	Total Answers	160	160	52	52



56% rank this Area "HIGHLY" relevant and considers that Cluster Associations should adopt a more Active role. 36% that rank this area "POTENTIALLY" relevant considers that Cluster Associations should adopt a more Active role (Facilitator or Leader).

> 24% 36% 56%

The % that attributes "HIGH" or "POTENTIAL" relevance to this Area is similar to the sample as a whole. In both cases they think that the Association should take a More Active role than the current one.

30%	27%	38%
36%	39%	39%
56%	53%	53%



## How do you use the results from Evaluation?

✓ To Better Know the Relevance, Potential Impact & Sustainability of the Cluster

- ✓ To Redefine Cluster Boundaries & Facilitate Convergence & Evolution
  - ✓ To Allocate **Funding** in an **Objective & Responsible** Manner

### **Evaluation Challenges & Success Factors**

#### **Challenges**

- Engaging Key Stakeholders (ME Subjects & Management Bodies)
- Data Quality & Accuracy
- Comparability at Local & International



#### **Succes Factors**

- ✓ Constructive **Dialogue (WG)** w/Stakeholders
  - Building Together a Harmonysed M&E Model
  - Communicating, Discussing & Acting from
     Findings & Knowledge
  - Sharing Internationally for Benchmarking & further Learning (TCI-Network, CLUSTERS3, Clusterix Partners)









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Thank you!

**Questions welcome !** 



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