



Junta de Andalucía  
Consejería de Igualdad,  
Políticas Sociales y Conciliación



**POWERTY**  
Interreg Europe



European Union  
European Regional  
Development Fund

## **Second Interregional Thematic Seminar**

**8 - 9 April 2021  
online**



# I Andalusian Plan for the Elderly

# Introduction

- Greetings.
- Not technical (energy) advise.
- My expertise: legal practitioner and theorist.
- My offer: helpful advice to policymakers dealing with energy poverty.



# What does it mean elderly energy poverty ?

- Intuitively, we all know what is poverty (US Justice Potter Stewart).
- Let's put aside EU Energy Poverty Observatory criteria (also known).
- A case for sake of argument (my case as consumer):
  - ✓ Seville, not always a hot place.
  - ✓ Two months bill circa 270€.
  - ✓ Average monthly salary in Andalusia: 1,500€.
  - ✓ Average monthly retirement pension in Andalusia: 900€.
  - ✓ No saving capacity plus high costs: elderly electricity poverty.

# What mindset is more attuned to poverty policies ?

- First, poverty is not an exception or abnormality (Pinker).
  - ✓ The natural state of human things.
  - ✓ Because of the natural dynamical trend: disorder.
- Poverty is not uni, bi or three dimensional, but multidimensional.
- Poverty is not linear, but non-linear.
- Poverty is path-dependent.
- As a result:
  - ✓ We need policies against poverty/disorder.
  - ✓ We need multidimensional policies.
  - ✓ We need complex adaptively designed policies: not for one and all.

# The Integral Strategic Plan for Elderly People 2020-2023

- The Integral Strategic Plan for Elderly People covers all these issues.
- A plan recently passed (Nov 20).
- Leaded and designed by Consejería de Igualdad and involves many Consejerías of Andalusia Goverment (Treasury, Health, Presidency...).
- Developed all along four years.
- And its budget is of 164.522.955,95€.

# A multidimensional Plan

- The Plan is, in effect, **multidimensional**:
- This Plan includes **5 strategic lines** developed through **26 programs**.
- Strategic lines clearly **intertwined**:
  - ✓ Prevention of dependency.
  - ✓ Attention to dependency.
  - ✓ Attention to specially vulnerable elderly people.
  - ✓ Promotion of good treatment of the elderly.
  - ✓ Fight against undesired loneliness.
- The program P3\_3 “Reduction of elderly energy poverty” is within 3rd strategic line and is an example of multidimensionality.

# Elderly energy poverty: a multidimensional problem.

- Departing from strategic lines, energy poverty **impacts on four** of them.
- Clearly, **on line 3**: attention to specially vulnerable elderly people.
- But also **on lines 1 and 2**: dependency prevention and attention.
  - ✓ Dependency: health issue related to progressive “disorder” of life.
  - ✓ Environmental factors might accelerate or worsen dependency.
  - ✓ Poor energy supply might have a side effect on dependency development or attention.
- And also **on line 4**, because elderly energy poverty might be deemed as a **soft and unintended discrimination**.
- And not only strategic lines are intertwined: programs too.
  - ✓ E.g. Reduction of energy poverty (P\_3\_3) and buildings renovation (P\_3\_2).

# The program itself

- The Program of elderly energy poverty reduction will be designed and implemented by **Andalusian Energy Agency** from 2021 to 2023.
- **Temporal window.**
  - ✓ **First tranche** (2021 to 2022): design of Action Plan.
    - Multisectorial working group.
    - And appropriate (fine tuned) studies.
  - ✓ **Second tranche** (2022 to 2023): implementation of Action Plan.
- **Budget.**
  - ✓ First tranche: **199.063,25€** (FEDER Interreg Europe).
  - ✓ Second tranche: to be defined once decided Action Plan.

# CONCLUSION

- Public resources: a limited resource.
- Vulnerability is always multidimensional.
- Energy poverty is a sign of vulnerability.
- If feasible, it is advisable to embed energy poverty reduction policies within integral policies.
- Benefits:
  - ✓ Enhanced efficiency in poverty reduction.
  - ✓ Wise use of public resources.



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**Thank you for your attention!**



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