



European Union  
European Regional  
Development Fund

## **Energy Performance Contracts in Piemonte**

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# Summary

1. Allocation of risks in the EPC
2. The bundling approach
3. The concept (Administrative, financial, technical issues)
4. Technical details
5. Financial assessment
6. Measurement and verification of the performance
7. Examples in Piemonte

# Energy Performance Contracts

## OPERATION RISK ALLOCATION IN THE EPC

The legal nature of the EPC in a PPP context, imposes that the ESCO must take on specific risks:

**TECHNICAL RISKS:** risks regarding the planning and design of the technical solutions phase, risks regarding the technical efficiency of the measures and services performed;

**FINANCIAL INVESTMENT RISK:** increase in the cost of loans and money over the contract duration

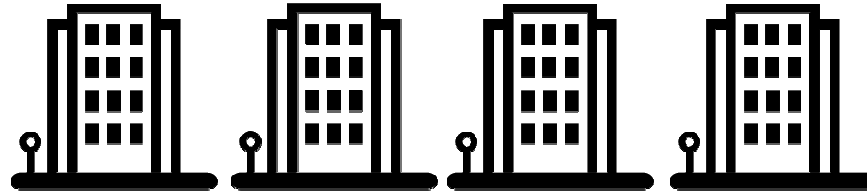
**CONSTRUCTION RISKS:** related to the late completion of works, non compliance to planned standards, increase in building costs, any inconveniences related to the building performance and activities as well as the non completion of the e.e measures.

**PERFORMANCE RISK:** the risk of not reaching guaranteed performances and results implicates the proportioned reduction of payback fees

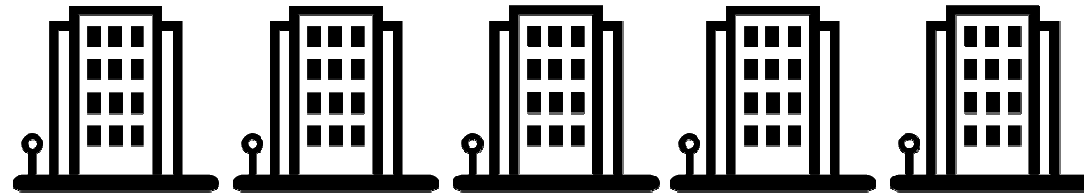
**LESS ENERGY SAVINGS = LESS PAYBACK FEES**

# Aggregation of demand

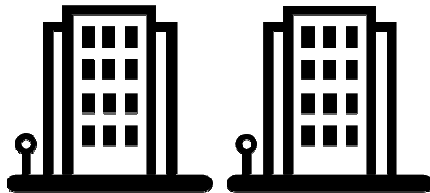
Municipality 1



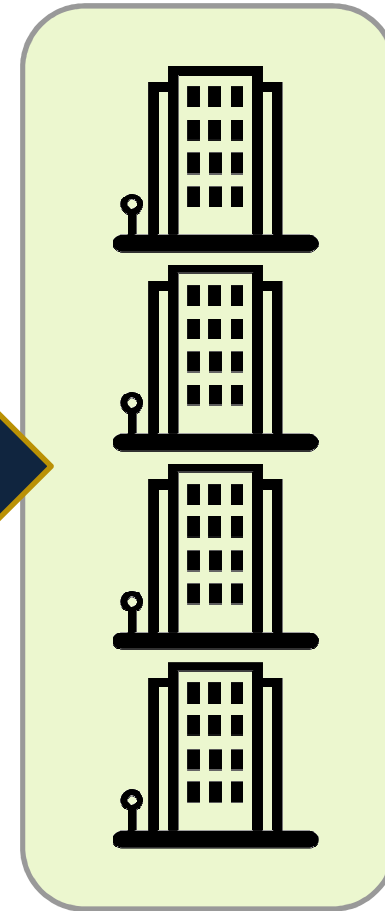
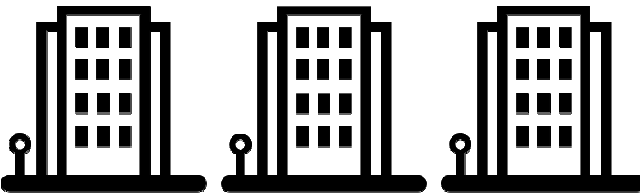
Municipality 2



Municipality 3



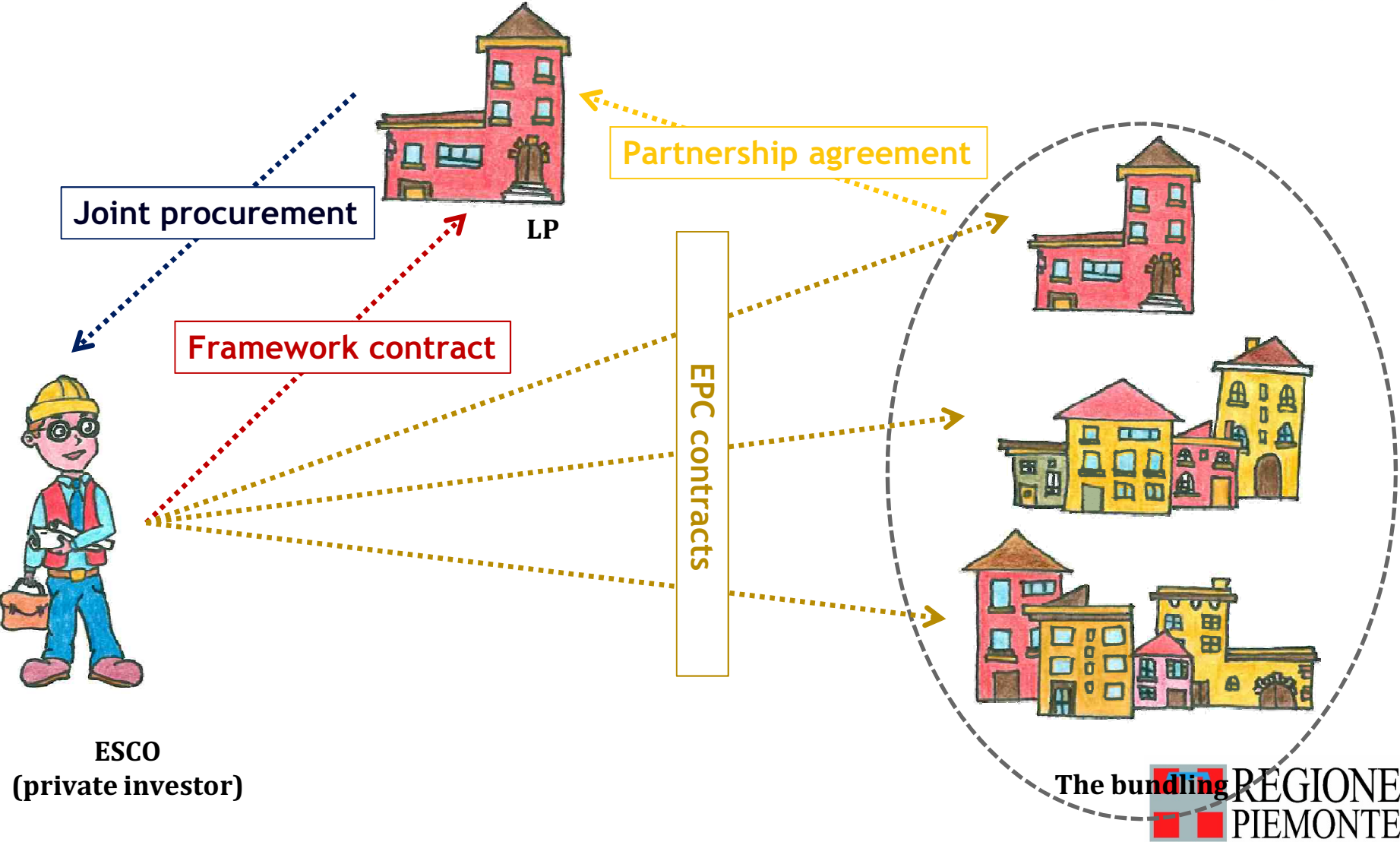
Municipality 4



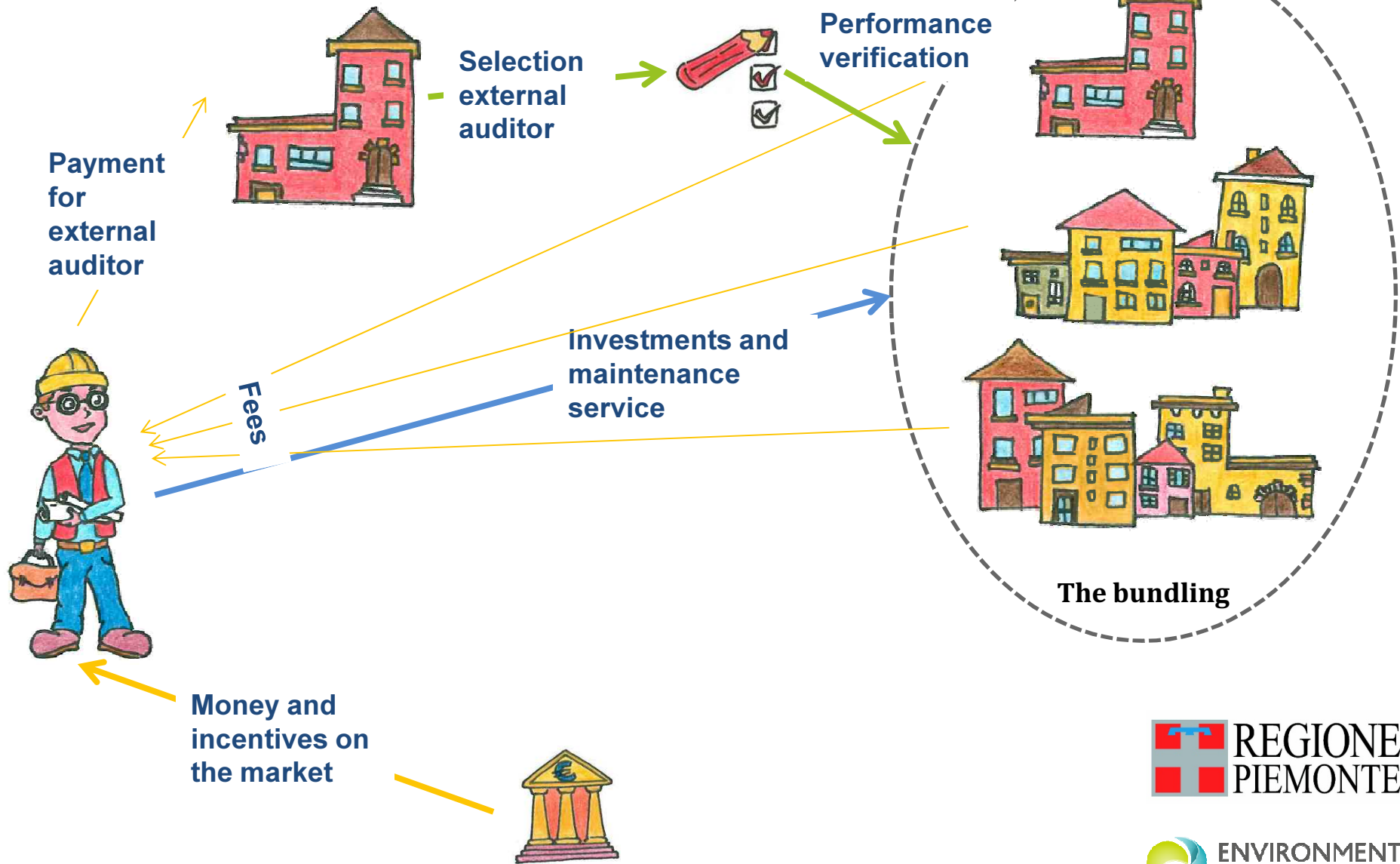
# Implementation of the EPC Investment Plan

- 1. Energy Audit and financial assessment**
- 2. Tendering process (joint procurement)**
- 3. Operational phase**
  - Investment implementation
  - Maintenance services delivery
  - Measurement and verification procedure

# Tendering procedure



# Operational phase



# Step by Step technical assessment

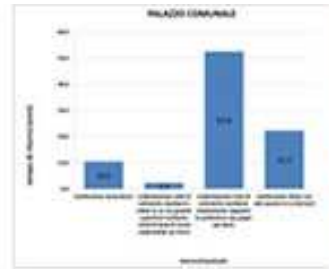
## Technical assesment for starting an EPC investment with Public Authothities



Select the buildings



Energy Audit



Financial assessment  
and selection of the most  
suitable scenario



Elaboration of tender  
schemes, contracts  
and specifications .



Tender procurement



Contract signature

## Activities during the EPC



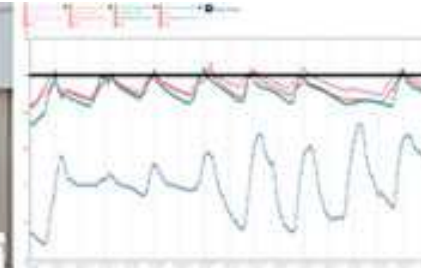
Planning



Implementation



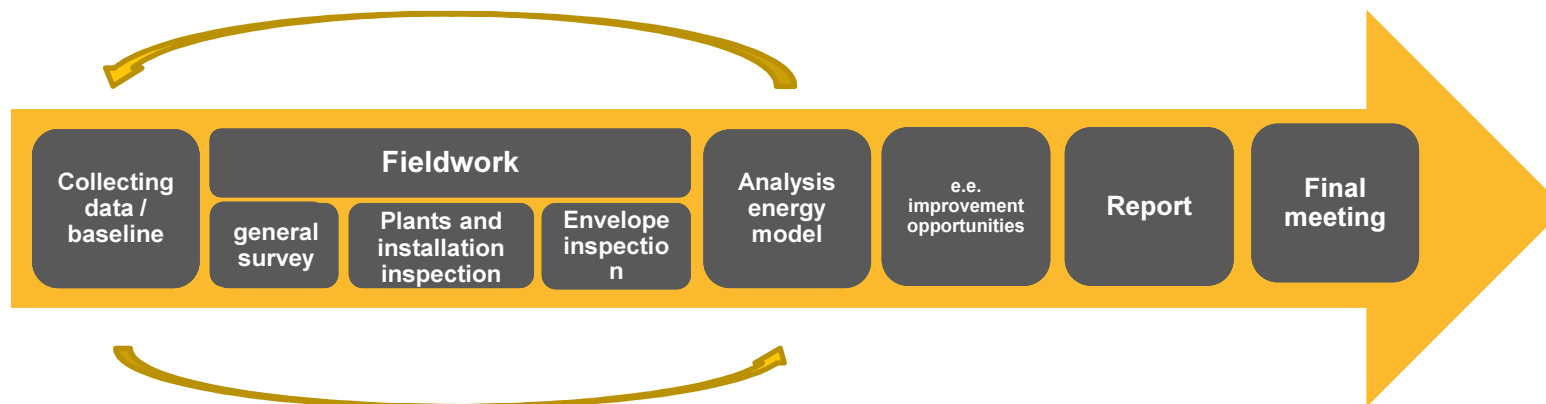
O&M



M&V



# Energy Audit



The methodology is defined by the European Standard EN 16247:2014

«an energy audit can help an organization to identify opportunities to improve energy efficiency»

The energy audit report provides:

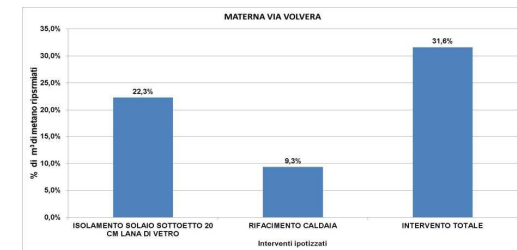
- A description of the use and operation of buildings
- A description of heating, cooling, ventilation, lighting and domestic hot water systems
- A description of the thermal envelope
- The baseline of:

Energy consumption

Energy cost

O&M cost

- List of potential energy efficiency measures with the related implementation cost, energy savings expected, and payback time of the investments



Summary table for proposed scenarios	
Measures	Payback time
Boiler replacement	7,4
Ceiling insulation on attic with 20cm of glass wool	2,5

# Energy Audit – Energy model- validation

“the energy modelling or calculation should be at level appropriate to the scope and thoroughness of the energy audit the modelled energy use should ideally be **checked for consistency** with actual measured energy consumption”

calculated by software

The screenshot shows a software interface with a sidebar on the left containing menu items like 'Dati generali', 'Componenti involucro', 'Ombreggiamenti', 'Input grafico', 'Serre / Locali non climatizzati', 'Zone / Locali climatizzati', 'Impianti', 'Risultati fabbricato', 'Risultati energia primaria', 'Verifiche di legge', and 'Relazione tecnica'. The main window is titled 'Riscaldamento' and displays a table of energy needs and performance indicators.

Servizio	Qp,ren [kWh]	Qp,ren [kWh]	Qp,tot [kWh]
Riscaldamento	1099368	3139	1102507
Illuminazione	0	0	0

Totals: 1099368, 3139, 1102507

Vettore energetico	Consumo	U.M.	CO2 [kg/anno]	Servizi
Metano	107772	Nm <sup>3</sup> /anno	206716	Riscaldamento
Energia elettrica	6679	kWh/anno	2893	Riscaldamento

measured by meter

The screenshot shows a meter display titled 'DATI CONSUMI'. It provides consumption data for the period from January to April 2011, including a comparison between actual readings and estimated values.

Periodo di riferimento gennaio - aprile 2011 relativo alle letture:  
17479 del 01/01/2011 (rilevata)  
17979 del 30/04/2011 (stimata)

Consumi al 30/04/2011	500 mc
Consumi fatturati	513 smc*

**TOTALE CONSUMI FATTURATI** 513  
Consumi residui 0,558500

The energy model results have to represent the real condition

- External temperature (day degree)
- Internal temperature
- Heated and cooled volumes
- Hours of use
- Etc.

# Energy Audit – Energy model- validation

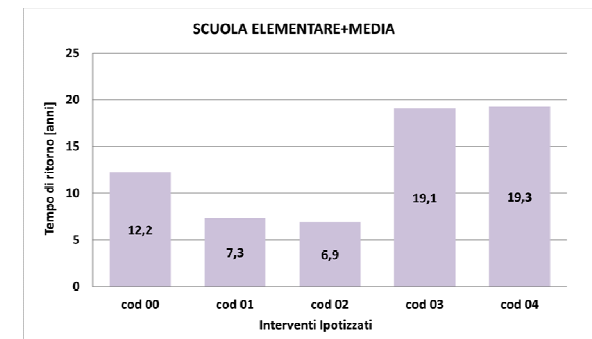
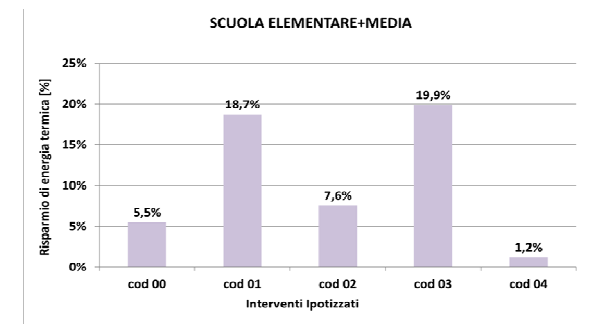
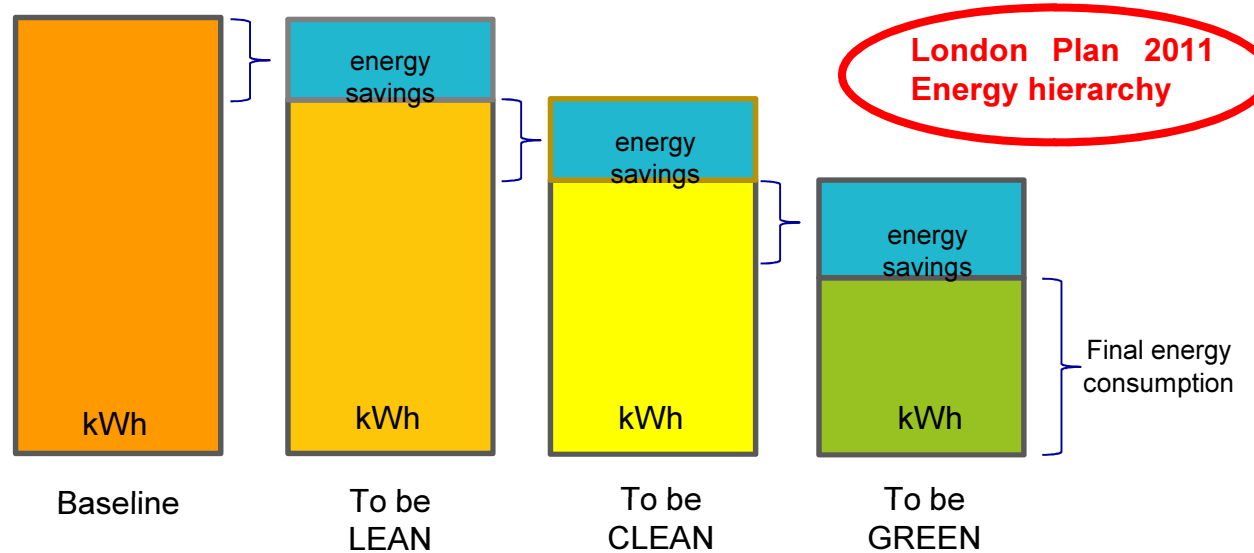
ENERGY MODEL VALIDATION			
Thermal season	Energy consumption measured (methane gas Sm <sup>3</sup> )	Energy consumption calculated (Sm <sup>3</sup> )	Difference (%)
2015-2016	23.930	24.811	3,7%
2016-2017	23.463	22.844	-2,6%
2017-2018	24.287	24.007	-1,2%
<b>average</b>	<b>23.893</b>	<b>23.887</b>	<b> 2,5% </b>
<b>energy consumption normalized on day degree</b>	<b>23.887</b>	<b>Day degree of reference</b>	<b>2.496</b>

$$-5\% < \frac{(\text{energy consumption measured} - \text{energy consumption calculated})}{\text{energy consumption caculated}} < 5\% \longrightarrow \text{Validated!} \img alt="house icon with checkmark" data-bbox="748 548 811 614"/>$$

The validated energy model is used to define the energy saving for each energy efficiency measurment simulated

The energy savings value depends by the baseline

# Energy Audit – Energy Efficiency Measures



1) To be Lean: use less energy manage demand during operation and optimize the functioning of the building , envelope and plant system (eg: LED lighting, structural insulation, efficiency of doors and windows, temperature control, changes in use methods, etc.);

2) To be Clean: Increased efficiency of on-site energy production systems through the exploitation of high-efficiency technologies (eg: replacement of heat generator with a high-efficiency one, high efficiency chiller, district heating, district cooling, cogeneration);

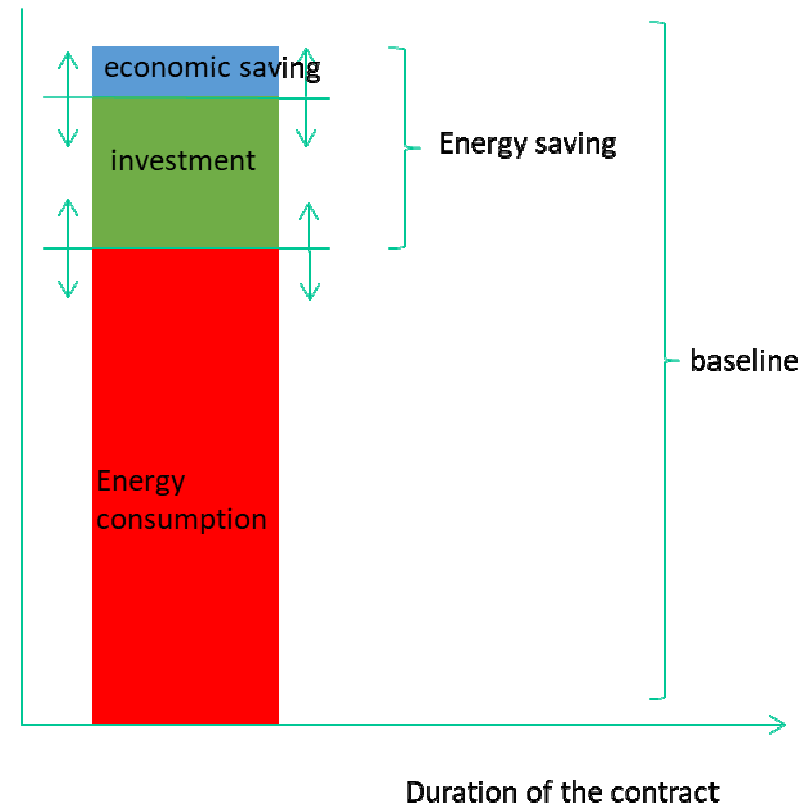
3) To be Green: generate, store and use renewable energy on- site (es: Heat Pump ,PV plant, etc.).

# EPC conditions

Based on Energy Audit results the EPC conditions were defined in order to make the contract attractive for ESCo:

- Duration of the contract (the payback time of energy savings measures should be lower than contract duration)
- Minimum energy savings required
- Minimum economic saving required
- Minimum Investment value required

Target: to find a balance between private and public interest



# Economic & Financial Analysis



In order to define the economic indicators a detailed economic and financial analysis must be performed considering several variables:

- Energy carrier cost (paid by ESCo)
- EEM implementation cost (works paid by ESCo)
- Contract management cost (paid by ESCo)
- Design cost (paid by ESCo)
- O&M cost (paid by ESCo)
- M&V cost (paid by ESCo)
- Bank interest rate (mortgage)
- Inflation rate
- Energy carrier inflation rate
- Equity
- Taxes on profit
- Incentives and subsidy
- .....
- .....

Economic indicators could help to understand the economic and financial feasibility of a EPC contract

International Rate Return (IRR) > 8%

Net Present Value (NPV) positive

Debt Service coverage Ratio (DSCR) > 1,3

NPV/INVESTMENT positive

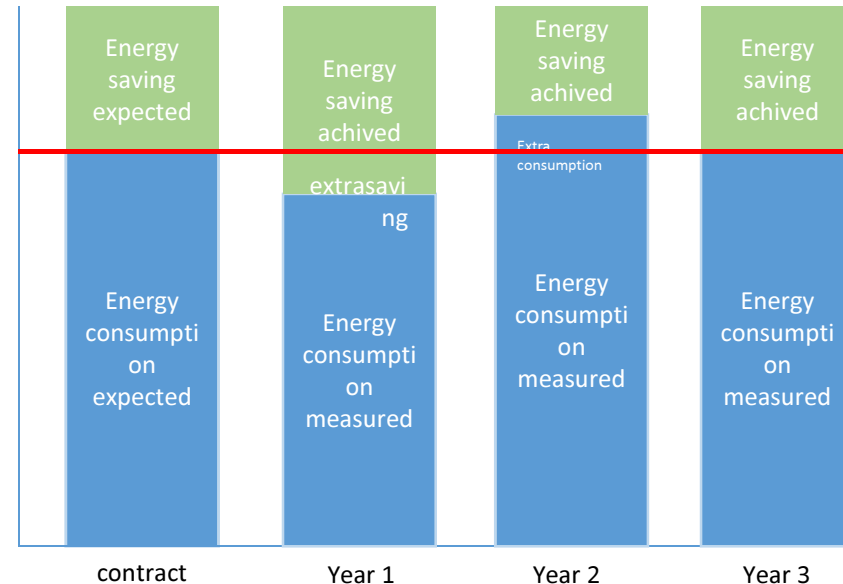
# Plan for the measurement and verification of performance

The guarantee of savings is set in the contract and the energy service company usually guarantees the annual volume of energy savings in physical units (such as MWh).

If the savings are smaller than the guaranteed volume of savings, the corresponding amount is usually fully reimbursed by the ESCO to the client according to the contract.

If the savings are higher than the guaranteed volume, excess savings are to be divided between ESCO and client according to the methodology defined by the contract.

**The transparency of the savings achieved depends on the quality of measurement & verification (M&V) provided. In general the more independent M&V on the ESCO, the more transparent are the energy savings.**



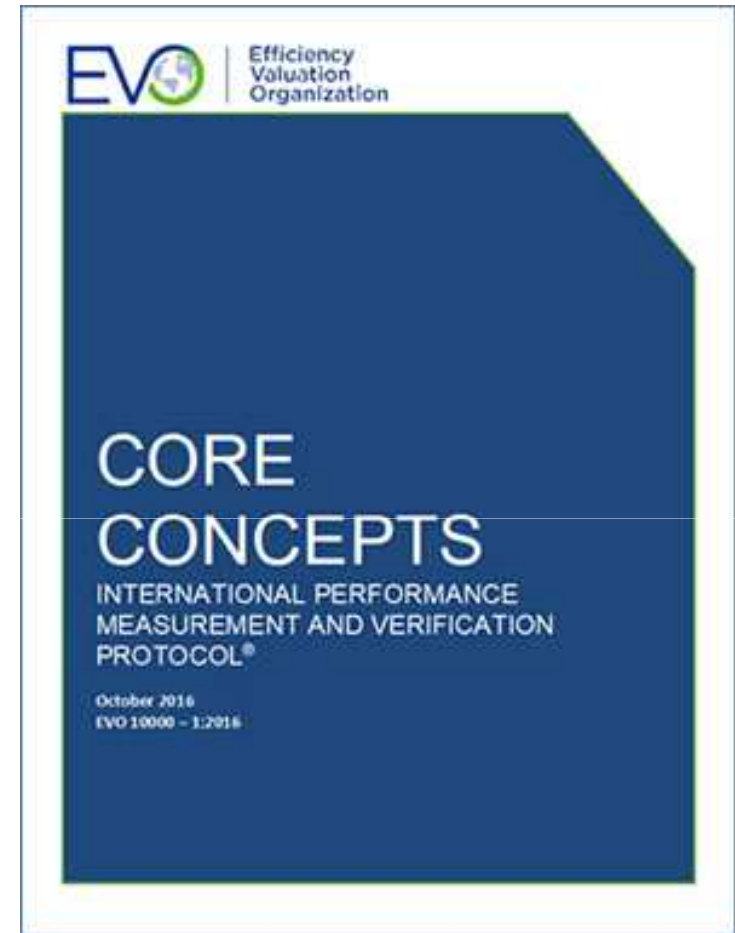
# Plan for the measurement and verification of performance

The International Performance Measurement and Verification Protocol (IPMVP) can provide an overview of current best practice techniques available for verifying results of energy efficiency projects.



## Plan for the measurement and verification of performance

[www.eco-world.org](http://www.eco-world.org)





# EPC investments in Piemonte

Type of investments	Amount	Status	Project
18 public buildings (5 Municipalities)	2.5 M€*	<i>Awarded and in operation</i>	2020Together
3.000 street light points (6 Municipalities)	2.4 M€*	<i>Awarded and in construction phase</i>	2020Together
3 public buildings (1 Municipality)	0.5 M€**	<b>Failed</b>	PEACE_Alps
8 public buildings (4 Municipalities)	0.5 M€**	<b>Failed</b>	STEPPING
6 public buildings (2 Municipalities)	0.5 M€**	<i>Tender launched. No bids</i>	STEPPING
8 public buildings (1 public authority)	2 M€*	<i>Awarded . Design phase</i>	STEPPING
16 public buildings (10 Municipalities)	1 M€*	<i>Awarded . Design phase</i>	STEPPING

\*Awarded \*\*Baseline

# EPC investments in Piemonte

- Energy Renovation of 18 public buildings coupled with energy supply
- EPC duration of 13 years (1 for construction + 12 of maintenance)
- 5 Municipalities and Bosch Energy and Solutions Italy as ESCO
- Guaranteed savings by 61% with a shared system in the case of over-performance (70-30)
- Investments: 2.5 M€ + VAT



# EPC investments in Piemonte



Site visits



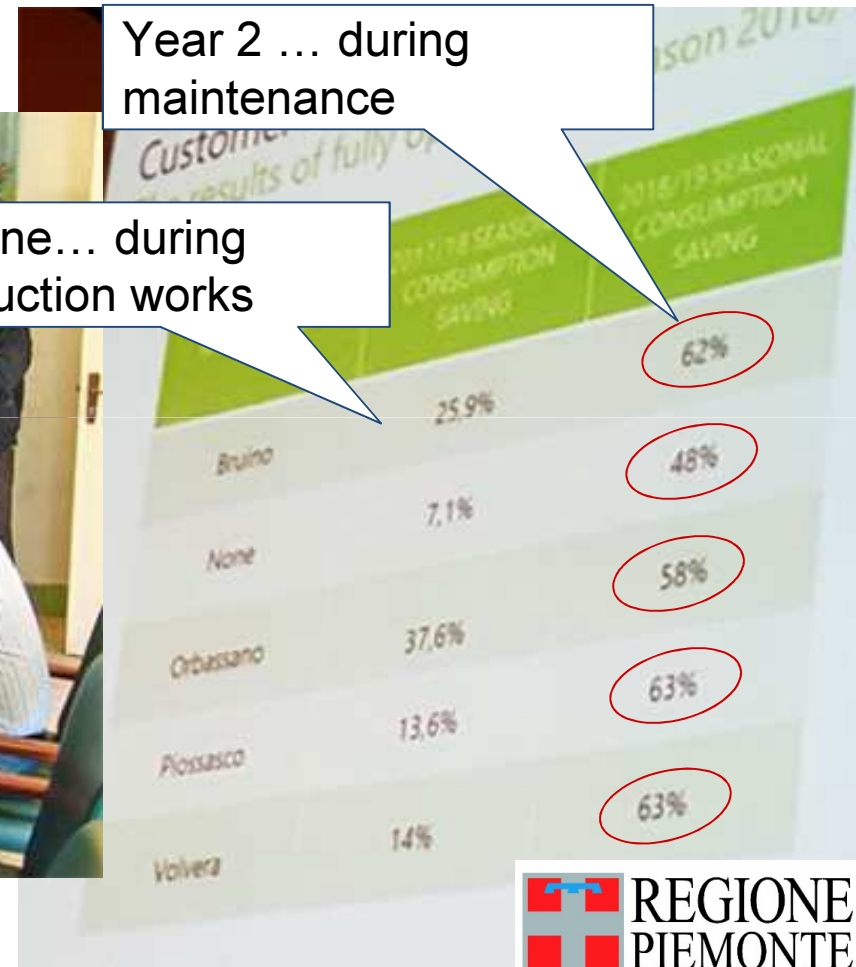


# EPC investments in Piemonte



Year 2 ... during maintenance

Year one... during construction works



# EPC investments in Piemonte

## CONCLUSIONS

- TPF and EPC can be a solution but their feasibility must be adequately assessed on a case by case basis
- EPC can provide benefits for the Public Administration, but these are not only to be considered from a financial point of view
- PDA services are essential in order to keep the public interest as the top priority
- Maintenance and management phase is key and measurement and verification phase must be carefully considered from the beginning
- It is crucial to move the attention to impacts in their broader senses



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Thank you!

Questions welcome

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